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COPY NO. _____

24 September 1947JOINT INTELLIGENCE COMMITTEECORRIGENDUMTO

MINUTES OF SPECIAL MEETING OF REPRESENTATIVES OF CIG,
JISPB, JIC SECRETARIAT, HELD IN ROOM 2C 267,
THE PENTAGON, ON TUESDAY, 16 SEPTEMBER 1947

Note by the Secretaries

Holders of Minutes of Special Meeting of Representatives of CIG, JISPB, and JIC Secretariat, dated 16 September 1947, are requested to make the following changes:

a. Page 10, Subparagraph e., change to read:

"The decision on completion by the Central Intelligence Group of JANIS now underway, as JANIS, same name, format, etc., would be made in the near future by an Inter-Agency Ad Hoc Committee."

b. Page 11, Subparagraph g., should read:

"JISPB would notify the contributors that as of 1 October 1947, CIG was assuming responsibility for JANIS Publications, and for them to continue contributions to those JANIS which are underway. CIG will notify contributors of action to take after program has been decided upon by the Inter-Agency Ad Hoc Committee."

JCS Declassification/Release Instructions on File

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 AUTH: HR 70-2
 DATE: _____ REVIEWER: 018645

E. W. RAWLINS,
 A. W. SPENCER,
 Joint Secretariat.

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COPY NO: 3317 September 1947Minutes of Special Meeting of Representatives
of CIG, JISPB and JIC Secretariat Held in Room
2C-267 The Pentagon on Tuesday, 16 September 1947PRESENT

25X1A9a

CIG

Lt. Colonel Orin C. Bjornsrud, USMC, ONI
 Lt. Colonel W. H. Earle, WDGS
 Commander E. W. Rawlins, USN, JIC Secretariat
 Major H. H. Smellie, JCS Secretariat

25X1A

JISPB

1st Lieut John R. Phillips, JIC Secretariat
 Dr. Louis O. Quam, JISPB
 Dr. Peveril Meigs, JISPB
 Mr. John R. Vogler, OCE

CIG

25X1A9a

, CIG

24/9 suggested changes on P e and g will be
 made by Lt. Phillips

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STENOGRAPHIC TRANSCRIPT
OF

MEETING BETWEEN REPRESENTATIVES OF CIG, JISPB AND JIC
SECRETARIAT REGARDING TRANSFER OF JISPB TO CIG

16 September 1947

I. TRANSFER TO CENTRAL INTELLIGENCE GROUP OF JOINT ARMY-NAVY
INTELLIGENCE STUDIES PROGRAM

25X1A9a

[REDACTED] will go into the details for
CIG, on implementation of J.C.S. 1783/1.

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25X1A9a

[REDACTED] From our point of view, I don't believe there is
a great deal of question concerning implementation of Captain
Lalor's letter from JCS, and [REDACTED] reply on behalf of
CIG, regarding integrating JANIS program and JISPB operation
with that of CIG. It comes down pretty much to a matter of
detail on space and taking over personnel and developing the
program in our own operation. You have a copy of [REDACTED]
letter dated 10 September. Do you folks have any queries con-
cerning that?

25X1A9a

DR. QUAM: There is one question about Item 3 g. There is
some question in regard to personnel, particularly military
personnel. It is our understanding that CIG would not be able
to utilize military personnel, and therefore most of our officers
have received other assignments. [REDACTED] who is the
Administrative Officer and who will serve in my place after I
leave, has orders to report to the Intelligence Group.

25X1A9a

25X1A9a

[REDACTED] But Colonel Earle tells me that was
just a paper.

25X1A9a

DR. QUAM: Major Lynn has orders to report for school to
take an educational course, so that one officer has reported his
orders to be detached from JISPB, and I was under the impression
that [REDACTED] was also to be detached.

[REDACTED] The third one we are considering under
special recruitment.

25X1A9a

DR. QUAM: [REDACTED] You were considering
processing him as a civilian.

25X1A9a

MAJOR SMELLIE: He is the only one actually charged to JCS.

[REDACTED] I talked with him and he said he was
going to arrange for inactive duty with the Navy and be processed
in Civil Service in CIG. Those papers are under advisement now.

25X1A

DR. QUAM: Then I suppose it is specifically the question
of [REDACTED] If he hasn't received orders to report
elsewhere, do you desire his transfer to CIG?

25X1A9a

[REDACTED] I don't think it is strictly a matter of our
desire. The military ceilings imposed by War Department will be
the factor, and they are being a little rough now re our present
personnel ceilings. I am of the opinion that we won't request
any more military personnel even if we would like to.

~~SECRET~~

25X1A9a

[REDACTED] I have been working with Dr. Quam for several months on this personnel matter. We thought at that time that only the civilian complement of JISPB would come over to CIG because of these special arrangements with the military agencies.

DR. QUAM: That is a satisfactory arrangement as far as our personnel are concerned. We were wondering if this particular paragraph could be interpreted that CIG was requesting the officers.

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[REDACTED] No, we are not. Are there any other points? I imagine all your personnel are familiar with the security requirements and it will be sometime before we can complete the security checks. And there is the space problem.

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DR. QUAM: We have given [REDACTED] all the data on space, number of personnel, qualifications, equipment, etc.

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[REDACTED] Where is the present space, and how much do you occupy?

DR. QUAM: In Tempo I. But we have been asked to vacate that space.

25X1A

[REDACTED] 4500 sq. ft.

DR. QUAM: We have been asked to vacate as soon as possible. We have held them off so that we would not have to move twice.

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[REDACTED] You will have to answer PBA in a couple of days?

[REDACTED] I have been talking with them.

25X1A9a

MR. VOGLER: We have a man attached to JISPB that we have been intending to draw back for promotion. Will you promote him?~

25X1A9a

[REDACTED] We have been processing him. Around July 1 there were certain agencies.....We started processing those individuals. In his case it was temporarily deferred because he got a reinstatement but he is being considered for an SP-8. He is now a 7. He is qualified for it. Presumably he will come in for it.

25X1A9a

[REDACTED] Assuming qualifications of any individuals are adequate, I think we can take care of them.

MR. VOGLER: The reduction in force last spring killed these things. But we do think he is worth a P-2 to us.

25X1A9a

[REDACTED] Paragraph 3 (J.C.S. 1783/2) means CIG would like to get first crack at any personnel and equipment.

MR. VOGLER: But we are building up also and we need that particular type of person.

25X1A9a

[REDACTED] One Navy personnel was requested by Navy, and we agreed to permit Navy to retain that individual because he was needed for a very important job over in ONI, for which he was qualified. But that we approved for retention. He was Navy Civil Service employee. We have gone over practically all personnel now and made arrangements for either their transfer to CIG or going back to their parent agency.

~~S. E. [redacted]~~
25X1A9a

[redacted] you are the only one who would fall within paragraph 3 c?

[redacted] Yes. That will be up to Captain [redacted] to decide whether he will need any additional officer personnel either on a temporary or permanent basis. As I understand it, he will not.

[redacted] JISPB was part of an independent unit in many respects. They handled services which we are able to handle in CIG. For instance, we have an Administrative Staff within ORE to handle matters which were handled by you in JISPB, and under our approved Table of Organization there is no place for such an Administrative Officer. We have an Administrative Assistant. Those duties would be handled by the Administrative Staff of ORE. For that reason we had not contemplated utilizing your services.

[redacted]: With Mrs. McLaren, you should not have any trouble at all, as she is just as familiar with everything as I am. She will be able to answer any questions that come up.

[redacted] I don't foresee that we would require your services.

[redacted] I have been under that impression all along, but I wondered if this was a directive saying that we would go over there until this was straightened out.

[redacted] I think we can say definitely that we will not need your services, even temporarily.

DR. QUAM: I have a couple more points to bring up. The JISPB has a full file of papers of the JTS and JIC. The JIC has requested that those papers be returned to the JIC Secretariat as they are all numbered and classified. They will be turned back to the JIC. As I understand that, if any questions arise in regard to the past organization, CIG can request those from the JIC Secretariat.

COMMANDER RAWLINS: You mean the JCS Secretariat. Admiral Leahy's latest memorandum says that the release of papers must be made by JCS. So that means it will have to be requested through JCS.

[redacted] That is a very satisfactory solution to the problem, because we can always refer to JIC re any matters of previous actions of JISPB.

DR. QUAM: Another question. Re our JANIS in storage. We have back JANISes. I presume CIG will take over control of old JANIS as well as future.

[redacted] How many?

DR. QUAM: There are around 23 studies, and I think we would average something in the neighborhood of 600 or 700 copies of each study. Most of that material is stored at Army Map Service. They have maintained storage for JISPB. However, Publications Section of Navy has a certain number on hand for distribution to the Navy. Secret and Confidential Branch of AGO has a certain number for distribution. That is an active list for distribution on call. Major Tourville has them. That is one item that has not been mentioned in any of the papers.

~~SECRET~~

LT. PHILLIPS: I was wondering if that would come under the same category as other JCS agency papers.

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[REDACTED] I think we will have to accept those simply because we are carrying on the JANIS program, until such time as the Ad Hoc Committee makes a definite decision, so that the program will continue in CIG through this transition period. So I imagine all those publications should likewise come over to CIG whether they are stored elsewhere or not. I can't say where you can separate a continuing program. Once CIG takes over that responsibility, any action re the old publications would rest with CIG, and as such we must have control.

DR. QUAM: I would feel that that would be the proper thing. But inasmuch as there has been no mention of that factor, I wanted to bring that up.

MR. VOGLER: Isn't there an old paper saying 50 copies would be put in dead file for a minimum stock?

DR. QUAM: I don't recall that. There is another paper in process now as to whether we may destroy all in excess of 500 copies. The Army Map Service has requested JISPB to cut down storage space, and they have asked us to limit the number to 500 copies of any one particular JANIS. Whenever we have an excess of 500 copies, that that excess be destroyed. We have requested that the excess number might be stored in the Library of Congress, where they have a security vault.

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[REDACTED] Might I suggest that the JTS review this matter before the transfer takes place, making recommendations as to destruction and also as to any copies which they wish to retain.

DR. QUAM: That paper is now in the hands of the JTS, and I think such a decision will be made.

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[REDACTED] You will know distribution requirements better than we, on your stored materials anyway.

DR. QUAM: In the past distribution of JANIS has been handled by Secret and Confidential Branch of the War Department and Registered Publications Section of Navy. JISPB has made mass distribution. When the issue comes off the press, we distribute a bulk number to Army Map Service, State, etc. Distribution within the Services and State has been handled through their own distribution machinery, and JISPB has distributed only in the case of an occasional call.

25X1A

[REDACTED] AAF also gets some.

DR. QUAM: That will have to be worked out between CIG and the distributing agencies of Intelligence, as this paper charges CIG with distribution. This clean-up work we are working on now. We have five studies in process of being printed. The cost of printing of the JANIS have in the past been carried by War and Navy Departments on a 50-50 basis. We have been asked by the Budget Division, War Department to estimate the cost of publishing JANIS up to the beginning of 1948 - for the last quarter of this year specifically. In calculating the studies that are in press now charged to our 1948 budget, plus those we reasonably expect to get into press before January, we figure something in the neighborhood of \$75,000 will be required to publish them.

S E [REDACTED]

25X1A9a

[REDACTED] How many studies?

DR. QUAM: 19 Chapters of various studios. GPO doing the printing, map printing by Army Map Service and State Department (Now CIG).

25X1A9a

[REDACTED] That doesn't include Name Research, does it?

25X1A9a DR. QUAM: No.

[REDACTED] Our people have estimated it will take \$53,000 to complete these studios including - Name Research.

25X1A9a [REDACTED] If we assume the operation work, we will assume the cost of publication of any or all portions of the studios which are completed under whatever continuation of JANIS should be continued up to a reasonable cut-off time. I don't know whether a decision can be made as to the specific number of Chapters or Studios until an Ad Hoc Committee is appointed and it becomes a decision of that Committee.

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[REDACTED] Yes, they will have to determine which of these JANIS studios are to be completed under the present program. The point here, of course, is at what time will CIG assume financial responsibility. Presumably when the thing is taken over and formally accepted.

DR. QUAM: I think War and Navy Departments will sigh a long sigh of relief at that.

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[REDACTED] That \$75,000 is to be distributed between now and January 1. Are you currently sending completed Chapters for reproduction, or was the intent to wait until all 19.....

DR. QUAM: No, we send in material by Chapters as the editing is completed on the Chapter. So this includes two Chapters that have already gone to the printer, two Chapters ready to go to the printer. Presumably these might be paid for by War and Navy Departments as they will be in printers hands before the transfer.

MAJOR SMELLIE: That will be a little better than \$30,000. AG does not have the money. Congress really clipped War Department Printing and Binding Funds. For all JCS printing and binding for the second quarter, we were allotted \$17,800 for the War Department. And I have received a figure from the committees for \$71,500. And only \$17,800 is available for JANIS and JCB publications for the 2nd quarter fiscal 1948.

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[REDACTED] Everything to be published after CIG has assumed operational control should be our financial responsibility as well. We have cleared this transfer with the Bureau of the Budget and I am sure can make any financial arrangements. The number of Studios and Chapters to be completed should be a determination made by the Ad Hoc Committee as soon as possible.

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[REDACTED] In that respect, it might be well during that intermediate period until that decision is reached by the Ad Hoc Committee, to confine publication to those first four studios, if that is practicable.

S. F. [REDACTED]

DR. QUAM: Not send anything on 51 - Turkey? 312 is practically completed.

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[REDACTED] I would recommend that for that short period, which shouldn't extend much over another month before the Ad Hoc Committee meets, it would be well to withhold those Chapters from the printers simply because they might not decide to finish JANIS 51 - they might decide to put it out in a different form, or something. We can't make a decision about that in CIG.

MR. VOGLER: Does \$75,000 include mapping?

DR. QUAM: Yes - but not Name Research.

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[REDACTED] We are assuming operational control and responsibility as of 1 October, so it should not be long after that that the Ad Hoc Committee will be in operation. Any printing before 1 October is the responsibility of JANIS, just as before, but anything after that will be decided as to whether it should be printed or completed and will be our responsibility for financing.

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DR. QUAM: That is agreeable.

[REDACTED] Personnel will not be completely integrated because of security, etc., by 1 October. We will take financial responsibility for whatever personnel we take over as of 1 October as well. I think most of the five State Department people will be completed by that time.

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[REDACTED] This includes all except personnel being returned or military personnel. All personnel matters will be discussed by the CIG and JISPH.

DR. QUAM: In view of the fact that the research work on the studies probably constitutes as much as 75% of the total cost--it takes an average of 9 months to a year for each agency to complete its contribution--that represents a very large percentage of the total cost of the preparation of the study, and it seems to me that anything completed by the contributing agency should go through the editing and printing stage.

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[REDACTED] No, that work should not be lost. It will be referred under any unified program.

DR. QUAM: For instance, the study on Turkey might be a NIS instead of a JANIS?

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[REDACTED] Right. Perhaps merely a different page size without changing the substance.

COMMANDER RAWLINS: What is the meaning of the phrase in paragraph 4 - "subject to paragraph 3"? Aren't you going to assume operational control as of 1 October?

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[REDACTED] In the event that 3 g. became operational on military personnel, we would not reimburse for the military. As to reimbursement for personnel or publication or any other cost that we would obtain as of 1 October, it would be borne as of 1 October.

LT. PHILLIPS: Anything to discuss on the actual move?

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I don't know security considerations and I am not exactly sure where any space might be made available. We will have to get in touch with you after I have been able to go into the security question and see what kind of arrangements we can work out with PBA.

LT. PHILLIPS: Would it be better from your point of view if the JIC could say to JISPB: "You are authorized to deal directly with CIG and go ahead with the transfer"?

That suggestion is very good. On matters of space, personnel, equipment, security, it would be better to deal directly.

It comes back to [redacted] and that is as long as the JISPB is where it is, it would be very advantageous for all concerned if you remain there during that period until they physically come over to our area. Run your shop exactly as you have been running it. And if it is agreeable with War Department, we would very much like to have you remain there - in fact all military personnel remain there - until the transfer has been made.

DR. QUAM: Yes, [redacted] of course, will remain. Major Lynn has been detached from us, so he is now out. Of course, this is my swan song also. And Captain Cunningham will serve as the Deputy Director of JISPB until such time as it is officially dissolved.

If you can make arrangements to that effect, Captain.

I can.

That should be of a fairly temporary nature, too.

Because we won't be in a position to service you later on.

Are there any other problems?

LT. PHILLIPS: I guess it is appropriate now to notify the contributors of the acceptance of CIG, and request that they cooperate with CIG in production of NIS rather than wait until 1 October.

I think this is a little misnomer (Enclosure "B" to J.C.S. 1783/1) in some respects, because it says publication of JANIS is being discontinued. Actually we are going to continue JANIS for some time under the JANIS heading. Simply because it will not be an NIS until inter-agency determination of the scope and outline of NIS. It will be a contribution to JANIS as such, and will come out as JANIS with a footnote that CIG has taken over that responsibility.

DR. QUAM: I think it would be well for the JIC to send a memo along with that one clarifying it. There is, for instance, a JANIS 404 that is in process. Most of the contributing agencies have stopped work on it because they have realized that there was this shift pending, and also there are other factors involved which might indicate that it will not be required. So that I believe that it would be well for the JISPB - can we agree to send a notification to discontinue work on JANIS 404 and to

finish up all other JANISes in process. And request that they be turned in as expeditiously as possible, and that the JANISes in process will be completed by CIG and after that they will be discontinued.

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[REDACTED] It isn't up to CIG to determine whether or not they will complete those JANISes - it is up to the inter-agency group. But they will come out as JANISes, if they have gone to press. But certainly some notice should go out to contributors to clarify that particular draft and indicate that when it is transferred, it does not suddenly become an NIS. NIS is only a name now.

DR. MEIGS: I do think it would be quite desirable to have some official statement of the discontinuance of work on 404.

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[REDACTED] I think that they should be encouraged to go ahead with their contribution.

MR. VOGLER: That plan was made mandatory by JIC, wasn't it? So we have no right to tell them to discontinue.

DR. QUAM: Could JIC vote tomorrow on whether 404 can be discontinued?

LT. PHILLIPS: It goes further than that. It goes to the Planners. They are the ones that approved the priorities.

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[REDACTED] May I suggest that that be deferred until the whole thing is settled by the Inter-Agency Committee?

DR. QUAM: Then I move that we do not forward that letter (Enclosure "B" to J.C.S. 1783/1) to the contributors until such time as the Ad Hoc Committee decides what they shall furnish.

LT. PHILLIPS: We don't have any alternative in giving them something. Perhaps this will have to be revised. This was approved by JCS, and we received a memorandum yesterday from the Secretary, JCS, requesting JIC to implement J.C.S. 1783/1.

MR. VOGLER: Couldn't we tell them that effective 1 October CIG will be responsible, but until further notice they continue to contribute as before.

LT. PHILLIPS: When this was drawn up, they didn't realize CIG would continue JANIS as such.

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[REDACTED] In other words, it is only a proposal at this stage. We have no way of implementing a program which has not been approved yet by NIA.

COMMANDER RAWLINS: How about a memorandum from the CIG to the JIC pointing out what discrepancies should be corrected?

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[REDACTED] I wonder if it really needs correction, for the moment. It will be corrected in the initial meetings of the Ad Hoc Committee in discussions of the continuation of JANIS.

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[REDACTED] I just don't like the way this (Enclosure "B" to J.C.S. 1783/1) is phrased, because it doesn't state the facts. One would gather from this that on 1 Oct. all JANIS contributions will cease and await clarification from CIG.

S [REDACTED]

DR. QUAM: All JANIS studies are way past due. Under all reasonable assumption, JCS would assume that that work had already been completed. So the job of preparing the other studies has been accepted by each of the contributing agencies on the basis of a request from JIC through the JISPB, and I feel that perhaps the whole thing could be very simply handled by an informal call from JISPB to each of the contributors, explaining the thing verbally, and let the paper (Enclosure "B" to J.C.S. 1783/1) go through as is.

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[REDACTED] Wouldn't there be official notification after the meeting of the Ad Hoc Committee?

DR. QUAM: We will just call our contributors who are delinquent in certain Chapters and tell them the score - that their Chapters are to be completed as soon as possible and this memorandum does not authorize them to discontinue work on those particular studies.

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[REDACTED] That does it. Then when the Ad Hoc Committee reaches a decision, the CIG will put out a memorandum to all agencies informing them of the future program.

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[REDACTED] Have all civilian personnel received personal history forms?

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[REDACTED] I think they have now.

DR. QUAM: I think State Department people have. I am not sure about the others - I will check on it. If they have not been received I will call you.

MR. VOGLER: I haven't read the JCS paper, but this will abolish the JISPB as such?

DR. QUAM: Yes. The staff paper approved by the JIC and sent to JCS recommended discontinuance of the publication of JANIS and JISPB.

MR. VOGLER: How about the Board itself? The Advisory Board is a separate agency, with a representative from each agency.

[REDACTED] Couldn't JIC make an administrative decision that the JISPB Board be terminated as of 1 October? And issue a memorandum to that effect.

[REDACTED] If operating staff is disbanded as such, as the Board, and an Ad Hoc Committee is appointed for comparable Advisory Service, there would be no need of continuing the present advisory service of the JISPB as a board.

LT. PHILLIPS: The Ad Hoc Committee won't be the same personnel as the JISPB Board, will it?

[REDACTED] No. They have other matters of policy to consider.

MR. VOGLER: Where does JTS come in?

[REDACTED] Presumably they will be represented.

DR. MEIGS: I can't very well represent the State Department in CIG. That will be one change.

DR. QUAM: In the original draft there was a specific statement that JISPB would be discontinued. I think it means by implication in the transfer of JANIS that the Board will be discontinued.

MR. VOGLER: Has JTS seen it?

LT. PHILLIPS: Yes.

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██████████ Made comments?

LT. PHILLIPS: No. They have not been asked to make comments.

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MR. VOGLER: JTS will be very interested.

██████████ That is a matter for IAB to make appointments anyway.

DR. QUAM: Let JIC make that statement - that JISPB Advisory Board will be abolished as of 1 October when the transfer takes place.

COMMANDER RAWLINS: Can you make a paper for us to work on?

DR. QUAM: Can do. It is up to JTS. That is a question JTS will have to clear up - just where they will fit in, as they are charged by JIC with topographical intelligence and a very important phase of it is being transferred to CIG. JTS will require a new directive, JISPB will have to be declared non-existent.

It was agreed in general that:

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- a. CIG would not require the services of any military personnel of JISPB after the transfer is completed.
- b. ██████████ should remain with JISPB until transfer is complete if he could make arrangements with his parent agency.
- c. All numbered JCS and JCS agency papers should be returned to Secretary, JIC. If CIG desires specific papers they could request them from the JCS Secretariat or JIC Secretariat as the case might be.
- d. CIG would assume financial responsibility for printing and binding those portions of JANIS printed after 1 October 1947. The agencies should bear expenses for printing and binding for the period 1 July to 1 October 1947.
- e. JANIS 312, 71, 40 and 41 would be completed by CIG as JANIS same format, name, etc., with a footnote that JANIS had been taken over by CIG. The completion of JANIS 51 and 404 to be decided on by an ad hoc committee of CIG. (w/initials, not CIG)
- f. It would be desirable for JIC to authorize JISPB to deal directly with representatives of CIG on working out the administrative details of the transfer.

S. T. 1

- g. JISPB would notify the contributors that as of 1 October 1947, CIG was assuming responsibility for JANIS publications, and for them to continue contribution to those JANIS which are under way. CIG will notify contributors of action to take after program has been decided upon by the CIG. *(by cable committee)*
- h. In their instructions to the JISPB, the JIC should indicate that the JISPB Advisory Board is abolished as a Board when the transfer is made.
- i. It would be desirable for JISPB to run its shop the same as in the past so long as they occupy the present location. CIG to set up new operating procedure when actual transfer of personnel, equipment and records is made to CIG building.